



1 **IDENTITY ECOSYSTEM STEERING GROUP**

2 **IDEF Baseline Functional Requirements v1.0 with Supplemental Guidance**

3 **26 September FMO version v0.92 for Plenary ballot**

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5 NOTES: (A) The Requirements language is presented in **bold face text** in this document and is the
6 normative form of the requirements as approved by the IDESG Plenary. IDESG may update it with
7 newer versions from time to time, based on member, expert and stakeholder feedback, and welcomes
8 your comments. (B) The IDESG also has approved a set of Best Practice statements, at the end of this
9 set, which indicate additional advisable steps, and note matters that may become the subject of future
10 Requirements. (C) These Requirements primarily are directed at identity service providers; the
11 classes of service provider activity listed for each Requirement (see: "APPLIES TO ACTIVITIES") are
12 based on the IDESG Functional Model v1.0

13 (https://www.idecosystem.org/filedepot_download/943/1423) are its specification of a provider's
14 functional Core Operations Activities on pages 6-9, particularly Table 1. (D) The Supplemental
15 Guidance materials and related references are provided by IDESG's committees and experts as
16 additional assistive but nonnormative information. Short titles and keywords for each item also are
17 included here, for ease of use, but also are not considered part of the normative text. (E) APPENDIX A
18 presents a set of commonly-recurring words and concepts, along with some limited additional non-
19 normative information and references to other external guidance. Appendix A likely will be replaced in
20 the future by a normative IDESG Glossary. In this document, certain words are CAPITALIZED in the text
21 below for ease of review and identifying recurring concepts; however, that **capitalization is not part of**
22 **the normative text**; the words may be styled differently (for example, by hyperlinks) in other
23 presentations of this material; and in later versions, may be changed or superseded by the eventual
24 normative Glossary.
25

TEMPORARY EDITING NOTES (26 SEPTEMBER 2015):

This material (26 September FMO balloting version) reflects all changes made to the Requirements and Supplemental Guidance during the Tampa Plenary week. This v0.92 version is marked **only** to show changes from the prior 25 June 2015 Plenary-approved Requirements. No Supplemental Guidance is marked, because all of that final committee content is coming to the Plenary for the first time, on this ballot. Therefore, this is the official compilation of the Requirements amendments and Supplemental Guidance for the Plenary to consider in its October ballot.

A different version, v0.91, has the same content, but with markup cumulating all prior annotations, showing changes going back to the 11 September special markup. It is an unofficial diagnostic version, for purposes of tracking recent edits.

Please note also that (a) the Requirements have been **renumbered** due to the recent edits; (b) **capitalization** of words in the text is not normative, and may change, as noted above; and (c) **hyperlinks** are not normative and may change, as the document is prepared for production.

26



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90 **SCOPE**

91

92 The National Strategy for Trusted Identities in Cyberspace (NSTIC) envisions widespread, trusted
93 identity exchanges using federated methods that are secure, interoperable, privacy-enhancing and
94 easy to use. Realization of that vision will require companies, agencies and individuals to perform at a
95 new level. The Requirements are our first step towards that goal, by describing a set of functions that
96 parties must be able to fulfill, and a set of criteria for assessing those capabilities.

97

98 The Requirements are an informed step forward in privacy, security, interoperability and usability
99 based on the work of the IDESG's diverse membership of practitioners expert in their respective fields.

100

101 Identity Ecosystem stakeholders can use the Requirements to identify and measure capabilities and
102 services today and identify others to implement. The IDESG Framework includes guidance, listing and
103 self-reporting facilities as part of the IDESG's Self-Assessment Listing Service (SALS). The SALS will
104 support both informal and formal self-assessment. IDESG plans include an option to expand the
105 program to third-party certification based on execution of the initial listing and IDESG's outreach,
106 activities and stakeholder input.

107



108 **BASELINE REQUIREMENTS**

109

110 ***INTEROP-1. THIRD PARTY AUTHENTICATION***

111 **Entities MUST be capable of accepting external USERS authenticated by THIRD-PARTIES.**

112

113 SUPPLEMENTAL GUIDANCE

114 This Requirement applies to RELYING-PARTY consumers (i.e., entities making access control
115 decisions) of a THIRD-PARTY authentication and requires such entities to be capable of accepting
116 identities authenticated by multiple (i.e., more than one THIRD-PARTY), but does not require that all
117 authenticated identities be accepted if their policies/business rules do not permit. RELYING-PARTIES
118 that use portals, service providers, or transaction intermediaries would meet this Requirement if they
119 can accept identities authenticated by THIRD-PARTIES, even if those RELYING-PARTIES do not consume
120 tokens directly. (For example, RELYING-PARTIES satisfy this Requirement either by accepting and
121 consuming identity assertions in nonproprietary published formats directly (such as SAML or another
122 protocol to convey the authentication status), or by receiving them via an intermediate who accepts
123 and consumes those assertions for them.)

124 Regarding "nonproprietary published formats", see Appendix A.

125

126 REFERENCES

127 National Strategy for Trusted Identities in Cyberspace (2012),
128 https://www.whitehouse.gov/sites/default/files/rss_viewer/NSTICstrategy_041511.pdf

129

130 APPLIES TO ACTIVITIES

131 AUTHORIZATION

132

133 KEYWORDS

134 INTERMEDIARIES, INTEROPERABILITY, THIRD-PARTIES



135 **INTEROP-2. THIRD-PARTY CREDENTIALS**

136 **Entities who issue credentials or assertions MUST issue them using content and methods that are**
137 **capable of being consumed for multiple purposes and multiple recipients.**

138

139 SUPPLEMENTAL GUIDANCE

140 This Requirement applies to entities that issue identity credentials and/or assertions and requires
141 that the credentials/assertions issued by such entities may be accepted by multiple THIRD-PARTIES
142 (such as RELYING-PARTIES). This does not require that such credentials/assertions must be accepted
143 by all THIRD-PARTIES; rather, the Requirement is that credentials/assertions may be accepted by
144 multiple (more than one) THIRD-PARTIES. Single-purpose Identity credentials/assertions that are used
145 exclusively for access to a single enterprise/online resource that are not permitted for authentication
146 by any external THIRD-PARTY would not conform to this Requirement.

147 This Requirement addresses the format or expression of the credential or assertion data itself and
148 policies for its use, and not its method of exchange, which is addressed in INTEROP-04 (STANDARDIZED
149 DATA EXCHANGES).

150

151 REFERENCES

152 IDESG Functional Model: https://www.idecosystem.org/filedepot_download/943/1423

153

154 APPLIES TO ACTIVITIES

155 CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

156

157 KEYWORDS

158 ASSERTION, CREDENTIAL, INTEROPERABILITY, THIRD-PARTIES



159 **INTEROP-3. STANDARDIZED CREDENTIALS**

160 **Entities that issue credentials or assertions MUST issue them in a format that conforms to public**
161 **open STANDARDS listed in the IDESG Standards Registry, or if that Registry does not include feasible**
162 **options, then to non-proprietary specifications listed in the IDESG Standards Inventory.**

163

164 SUPPLEMENTAL GUIDANCE

165 This Requirement applies to entities that issue identity credentials or assertions and requires that
166 the formats conform to IDESG approved standards and/or open standards listed in the IDESG
167 Standards Inventory. The intent of this Requirement is to ensure that credentials or assertions are
168 capable of being accepted by interoperable solutions. This Requirement recognizes that sufficient
169 options exist today that entities should not need to use proprietary credential structures, but the
170 developing IDESG Registry may not yet include references to all appropriate, useful standards or
171 specifications pertaining to credential issuance.

172 Regarding "nonproprietary specifications", see Appendix A.

173

174 REFERENCES

175 Reference for open standards: OMB Circular A-119: Federal Participation in the Development and
176 Use of Voluntary Consensus Standards and in Conformity Assessment Activities,
177 https://www.whitehouse.gov/omb/circulars_a119

178 Reference for roles, functions, and operations, IDESG Functional Model,
179 https://www.idecosystem.org/filedepot_download/943/1423

180 Reference examples of published credential or assertion formats: SAML 2.0 Attribute Assertions
181 with XACML 3.0, [http://docs.oasis-open.org/xacml/xacml-saml-profile/v2.0/xacml-saml-profile-](http://docs.oasis-open.org/xacml/xacml-saml-profile/v2.0/xacml-saml-profile-v2.0.html)
182 [v2.0.html](http://docs.oasis-open.org/xacml/xacml-saml-profile/v2.0/xacml-saml-profile-v2.0.html); Open ID Connect with Java Web Tokens (JWT), <http://openid.net/developers/libraries/>

183

184 APPLIES TO ACTIVITIES

185 CREDENTIALING, AUTHENTICATION, INTERMEDIATION

186

187 KEYWORDS

188 ASSERTION, CREDENTIAL, INTEROPERABILITY, OPEN-STANDARDS



189 **INTEROP-4. STANDARDIZED DATA EXCHANGES**

190 **Entities that conduct digital identity management functions MUST use systems and processes to**
191 **communicate and exchange identity-related data that conform to public open STANDARDS.**

192

193 SUPPLEMENTAL GUIDANCE

194 This Requirement is that entities must use public open STANDARDS when conducting data interface
195 and exchange transactions with THIRD-PARTIES. It does not require that entities must be capable to
196 use all interface STANDARDS, but must be capable of using at least one. Sufficient options exist among
197 nonproprietary published methods today.

198 This Requirement addresses transmission and exchange data protocols, reliable messaging, and
199 database/repository/registry transactions, within which entities may offer, seek and obtain identity
200 data. Please note, however, that this Requirement does not address formats or expressions for the
201 identity data itself (which are addressed by INTEROP-2 (THIRD-PARTY CREDENTIALS) and INTEROP-3
202 (STANDARDIZED CREDENTIALS)), nor transport or protective methods and protocols (which are
203 addressed separately in the Security requirements (SECURE-1 through SECURE-15)).

204 Regarding "digital identity management functions", see Appendix A.

205

206 REFERENCES

207 Reference for open standards: OMB Circular A-119: Federal Participation in the Development and
208 Use of Voluntary Consensus Standards and in Conformity Assessment Activities,

209 https://www.whitehouse.gov/omb/circulars_a119

210 Reference for roles, functions, and operations, IDESG Functional Model,

211 https://www.idecosystem.org/filedepot_download/943/1423

212 Reference examples for interface and exchange protocols: SAML 2.0, <http://docs.oasis->

213 [open.org/security/saml/v2.0/saml-core-2.0-os.pdf](http://docs.oasis-open.org/security/saml/v2.0/saml-core-2.0-os.pdf); XACML 3.0, <http://docs.oasis->

214 [open.org/xacml/3.0/xacml-3.0-core-spec-os-en.html](http://docs.oasis-open.org/xacml/3.0/xacml-3.0-core-spec-os-en.html); OAuth 2.0, <http://tools.ietf.org/html/rfc6749>.

215

216 APPLIES TO ACTIVITIES

217 CREDENTIALING, AUTHENTICATION, INTERMEDIATION

218

219 KEYWORDS

220 DATA-INTERFACE, EXCHANGE, INTEROPERABILITY OPEN-STANDARDS, TRANSACTION



221 ***INTEROP-5. DOCUMENTED PROCESSES***

222 **Entities MUST employ documented business policies and processes in conducting their digital**
223 **identity management functions, including internally and in transactions between entities.**

224

225 SUPPLEMENTAL GUIDANCE

226 This Requirement is that entities shall document business policies and procedures that are
227 employed for identity management functions related to the transmission, receipt, and acceptance of
228 data between systems. Having documented procedures is a necessary prerequisite for transparency
229 and accountability, quality control, auditability, and ease of interoperability among federated
230 communities.

231 However, this Requirement does not mandate adoption of any specific policies and procedures, or
232 any specific systematic approaches to procedures. Rather, the entity making this assertion should
233 simply affirm that it does maintain such documents in writing, and can make them available as
234 described. The obligation for policies to be transparent to USERS in this context includes prospective
235 users such as eligible applicants.

236 Regarding "digital identity management functions", see Appendix A.

237

238 REFERENCES

239 Reference examples for requirements that entities maintain written policies and procedures
240 generally: HIPAA Security and Privacy Regulations regarding development and maintenance of policies
241 and procedures: 45 CFR Part 164, § 164.316(a), § 164.530(a), § 164.530(a)(1)(i), § 164.530(i) and §
242 164.530(j): <http://www.ecfr.gov/cgi-bin/text-idx?node=pt45.1.164&rgn=div5>; Sarbanes-Oxley Sec.

243 404, Assessment of Internal Controls,

244 [https://en.wikipedia.org/wiki/Sarbanes%E2%80%93Oxley_Act#Sarbanes.Oxley_Section_404:
245 _Assessment_of_internal_control](https://en.wikipedia.org/wiki/Sarbanes%E2%80%93Oxley_Act#Sarbanes.Oxley_Section_404:_Assessment_of_internal_control)

246 Reference example of a federation's published policies, see:

247 <https://www.incommon.org/policies.html>

248

249 APPLIES TO ACTIVITIES

250 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

251

252 KEYWORDS

253 NOTICE, INTEROPERABILITY, POLICIES, PROCESS, TRANSACTION



254 **Note: Committee has recommended that INTEROP-6 become the Best Practice tentatively**
255 **designated INTEROP-BP-F.**

256 ~~**INTEROP-6.— FEDERATION COMPLIANCE—**~~

257 ~~**When conducting digital identity management functions within an identity FEDERATION, entities**~~
258 ~~**MUST comply in all substantial respects with the published policies and system rules that explicitly**~~
259 ~~**are required by that FEDERATION, according to the minimum criteria set by that FEDERATION.**~~

260

261



262
263

Note: Committee has recommended that INTEROP-7 become the Best Practice tentatively designated INTEROP-BP-G.

264

~~**INTEROP-7. — LEGAL COMPLIANCE —**~~

265
266
267

~~**When conducting digital identity management functions, entities MUST comply in all substantial respects with all laws and regulations applicable to those relevant functions.**~~



268 **~~INTEROP-6[8].~~ THIRD-PARTY COMPLIANCE**

269 Entities that act as ~~THIRD-PARTY intermediaries or~~ service providers for another entity, in conducting
270 digital identity management functions, must comply with each of the applicable IDESG Baseline
271 Requirements that apply to that other entity and those relevant functions.

272

273 SUPPLEMENTAL GUIDANCE

274 This Requirement applies to outsourcing or delegation of digital identity management functions or
275 transactions to THIRD-PARTIES. An entity assessing its compliance with the applicable IDESG Baseline
276 Requirements must also apply them to the functions or transactions carried out on its behalf by a
277 service provider. For purposes of this Requirement, the term "THIRD-PARTY service provider" refers
278 to THIRD-PARTIES that an assessed entity outsources or delegates to perform digital identity
279 management functions on behalf of the assessed entity.

280 In some FEDERATIONS, the federation itself may also act as a service provider for participant entities
281 in some identity management functions, and thereby be subject to this Requirement.

282 Cloud computing service providers providing data storage or other services for an entity may also be
283 within the scope of this Requirement, depending on the functions performed on behalf of the
284 assessed entity, and the provider's access to the data handled on behalf of the assessed entity. See
285 comments about "data storage companies" in the Modifications to the HIPAA Privacy, Security,
286 Enforcement, and Breach Notification Rules Under the HITECH Act (2013), Final Rule comments on
287 HITECH Act Section 13408: <http://federalregister.gov/a/2013-01073>

288 Regarding "digital identity management functions", see Appendix A.

289

290 REFERENCES

291 Reference for cloud computing processors of personal information: ISO/IEC 27018 (2014): Code of
292 practice for protection of personally identifiable information (PII) in public clouds acting as PII
293 processors. http://www.iso.org/iso/catalogue_detail.htm?csnumber=61498, and
294 <https://www.iso.org/obp/ui/#iso:std:iso-iec:27018:ed-1:v1:en>

295 Reference example of intermediaries and similar subcontractors or service agencies who fulfill data
296 transactions for others, and take responsibility for their compliance with various requirements: see
297 "Business Associate" regulations in the HIPAA Privacy Regulations: 45 CFR Parts 160 and 164,
298 §§ 160.103, 164.502(a)(3), (a)(4) and (e); and the treatment of "Clearinghouse" functions in
299 § 164.500(b): <http://www.ecfr.gov/cgi-bin/text-idx?node=pt45.1.164&rgn=div5>

300

301 APPLIES TO ACTIVITIES

302 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

303

304 KEYWORDS

305 COMPLIANCE, INTEROPERABILITY, INTERMEDIARIES, TRANSACTION, THIRD-PARTIES



306 **INTEROP-7[9]. USER REDRESS**

307 Entities **MUST** provide effective ~~redress~~ mechanisms for redress of complaints or problems arising
308 from identity transactions or the, and facilitation on behalf of, USERS who believe they have been
309 harmed by the entity's failure of the entity to comply with the IDESG Baseline Requirements. These
310 mechanisms MUST be easy for USERS to find and access.

311
312 SUPPLEMENTAL GUIDANCE

313 "Effective" in this Requirement means that use of the redress mechanism will result in a timely correction of
314 errors, resolution of the dispute or complaint, and the process shall not be overly burdensome or complex.

315 Resolution of disputes shall be conducted in a fair and consistent manner. Where feasible, further
316 mechanisms for USERS to seek redress can be instituted through the use of internal or independent THIRD-
317 PARTY services (i.e. ombudsmen, etc.)

318 Entities must provide to USERS the source of any verification or information that leads to an eligibility,
319 authentication or authorization decision. If USERS seek redress, they must be provided with a mechanism to
320 dispute or change erroneous information at the source of the information.

321 If credentialing is denied or a credential is revoked from a USER, justification for that decision should be
322 presented along with the source of any information that contributed to that decision.

323 Note: Intermediaries may not have a direct relationship with USERS who move through their systems, but
324 should facilitate endpoints' ability to conform to this requirement. See the IDESG Functional Model for
325 definition of "Transaction Intermediation," which describes it as "Processes and procedures that limit linkages
326 transactions and facilitate credential portability." This includes functions defined as "Blinding",
327 "Pseudonymization/Anonymization," and "Exchange".

328 Entities should provide a mechanism for redress and include the ability to correct or otherwise address any
329 issues USERS may have.

330 Pathways for redress should be clear and available to the user throughout the process.

331 A redress mechanism should be considered must-see-this-first information in a first encounter and then
332 provided as appropriate to the USER in a consistent manner thereafter.

333 Please note that INTEROP-5 (DOCUMENTED PROCESSES) applies to this Requirement. Regarding "redress",
334 see also Appendix A.

335
336 REFERENCES

337 Consult USABLE-4 (NAVIGATION) supplemental guidance for additional considerations that apply to redress.

338 Consult the UXC Resources page located here for examples:

339 https://www.idecosystem.org/wiki/UXC_resources

340
341 APPLIES TO ACTIVITIES

342 REGISTRATION, CREDENTIALING

343
344 KEYWORDS

345 ACCOUNTABILITY, COMPLIANCE, INTEROPERABILITY, POLICIES, REDRESS, RISK



346 ***INTEROP-~~810~~. ACCOUNTABILITY***

347 **Entities MUST be accountable for conformance to the IDESG Baseline Requirements, by providing**
348 **mechanisms for auditing, validation, and verification.**

349

350 SUPPLEMENTAL GUIDANCE

351 By the term "mechanism" it is intended there is a means to support a determination of compliance
352 with these Requirements. This means may be through documented policy, audit, direct observation,
353 or other means to support a determination of compliance. This Requirement does not intend that the
354 means is provided publicly, just that it is available to the service provider for the determination of
355 compliance and may be examined independently when appropriate.

356

357 REFERENCES

358 Reference for "accountability" requirements: ISO/IEC 29100 (2011) Privacy Framework, Section
359 5.10 Accountability, <http://standards.iso.org/ittf/PubliclyAvailableStandards/index.html>

360

361 APPLIES TO ACTIVITIES

362 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

363

364 KEYWORDS

365 AUDIT, COMPLIANCE, INTEROPERABILITY, POLICIES, VALIDATION



366 **PRIVACY-1. DATA MINIMIZATION**

367 Entities **MUST** limit the collection, use, transmission and storage of personal information to the
368 minimum necessary to fulfill that transaction's purpose and related legal requirements. Entities
369 providing claims or attributes **MUST NOT** provide any more personal information than what is
370 requested. Where feasible, **IDENTITY-PROVIDERS MUST** provide technical mechanisms to
371 accommodate information requests of variable granularity, to support data minimization.

372
373 SUPPLEMENTAL GUIDANCE

374 Regarding "personal information," see Appendix A.

375 This Requirement is intended to apply to each transaction or data exchange in which personal
376 information is collected, generated, used, transmitted or stored. Groups of related transactions may
377 share a common purpose and legal requirements; but each data exchange is subject to the
378 minimization mandate. [Entities are encouraged to address this issue by design, before run time, by
379 limiting or applying controls or filters to classes of data.]

380 The boundaries of a TRANSACTION between a service provider and a user are defined by the
381 purpose of the collection, generation, use, transmission, or storage of their personal information. SEE
382 PRIVACY-2 (PURPOSE LIMITATION).

383
384 REFERENCES

385 Further reference materials and to aid organizations interested in conforming to these
386 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

387
388 APPLIES TO ACTIVITIES

389 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

390
391 KEYWORDS

392 LIMITATION, MINIMIZATION, PRIVACY, PURPOSE



393 **PRIVACY-2. PURPOSE LIMITATION**

394 Entities **MUST** limit the use of personal information that is collected, used, transmitted, or stored to
395 the specified purposes of that transaction. Persistent records of contracts, assurances, consent, or
396 legal authority **MUST** be established by entities collecting, generating, using, transmitting, or storing
397 personal information, so that the information, consistently is used in the same manner originally
398 specified and permitted.

399
400 SUPPLEMENTAL GUIDANCE

401 Regarding "personal information", see Appendix A. Entities should also assure that their data
402 controls reliably apply these limitations to their future actions.

403 See also Requirement PRIVACY-1 (DATA MINIMIZATION) on the application of limitations to, and
404 scope of, individual transactions and data exchanges.

405 Please note the applicability of best practice INTEROP-BP-G (RECOMMENDED LEGAL COMPLIANCE)
406 regarding limitations imposed by laws. Please note the applicability of best practice [INTEROP-BP-F
407 (RECOMMENDED FEDERATION COMPLIANCE) and Requirement INTEROP-6 (THIRD-PARTY
408 COMPLIANCE) regarding limitations arising from the involvement of THIRD-PARTIES such as
409 intermediaries, similar service providers, or FEDERATIONS.

410 See the IDESG Functional Model for definition of Transaction Intermediation for the scope of
411 "intermediaries." The functional model describes Transaction Intermediation as "Processes and
412 procedures that limit linkages between transactions and facilitate credential portability. This includes
413 functions defined as "Blinding," "Pseudonymization/Anonymization," and "Exchange."

414
415 REFERENCES

416 Further reference materials and to aid organizations interested in conforming to these
417 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

418
419 APPLIES TO ACTIVITIES

420 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

421
422 KEYWORDS

423 LIMITATION, PRIVACY, PURPOSE



424 **PRIVACY-3. ATTRIBUTE MINIMIZATION**

425 Entities requesting attributes **MUST** evaluate the need to collect specific attributes in a transaction,
426 as opposed to claims regarding those attributes. Wherever feasible, entities **MUST** collect,
427 generate, use, transmit, and store claims about **USERS** rather than attributes. Wherever feasible,
428 attributes **MUST** be transmitted as claims, and transmitted credentials and identities **MUST** be
429 bound to claims instead of actual attribute values.

430

431 SUPPLEMENTAL GUIDANCE

432 Where feasible, Identity Providers (and any other entities releasing attributes) should provide the
433 opportunity for attributes to be released as claims as well as detailed attributes; see also PRIVACY-1
434 (DATA MINIMIZATION) on granularity of requests to support data minimization by requesters,
435 generally.

436 Attribute providers may be required by their own business processes to collect and store, although
437 not necessarily transmit, attributes in their attribute form, in which case significant alteration or
438 filtering may be required when that data is re-used or transmitted to others.

439

440 REFERENCES

441 Further reference materials and to aid organizations interested in conforming to these
442 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

443

444 APPLIES TO ACTIVITIES

445 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

446

447 KEYWORDS

448 ATTRIBUTE, IDENTIFIER, LIMITATION, MINIMIZATION, PRIVACY



449 **PRIVACY-4. CREDENTIAL LIMITATION**

450 **Entities MUST NOT request USERS' credentials unless necessary for the transaction and then only as**
451 **appropriate to the risk associated with the transaction or to the risks to the parties associated with**
452 **the transaction.**

453

454 SUPPLEMENTAL GUIDANCE

455 Intermediaries may not have a direct relationship with individuals who move through their systems,
456 but should facilitate endpoints' ability to conform to this Requirement.

457 See the IDESG Functional Model for definition of Transaction Intermediation for the scope of
458 "intermediaries." The functional model describes Transaction Intermediation as "Processes and
459 procedures that limit linkages between transactions and facilitate credential portability. This includes
460 functions defined as "Blinding," "Pseudonymization/Anonymization," and "Exchange."

461 See Requirements PRIVACY-1 (DATA MINIMIZATION) and PRIVACY-2 (PURPOSE LIMITATION) on the
462 application of limitations to, and scope of, individual transactions and data exchanges.

463

464 REFERENCES

465 Further reference materials and to aid organizations interested in conforming to these
466 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

467

468 APPLIES TO ACTIVITIES

469 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

470

471 KEYWORDS

472 CREDENTIAL, IDENTIFIER, LIMITATION, PRIVACY, PURPOSE, RISK



473 **PRIVACY-5. DATA AGGREGATION RISK**

474 Entities **MUST** assess the privacy risk of aggregating personal information, in systems and processes
475 where it is collected, generated, used, transmitted, or stored, and wherever feasible, **MUST** design
476 and operate their systems and processes to minimize that risk. Entities **MUST** assess and limit
477 linkages of personal information across multiple transactions without the **USER's** explicit consent.
478

479 SUPPLEMENTAL GUIDANCE

480 Regarding "personal information", see Appendix A, and PRIVACY-1 (DATA MINIMIZATION).

481 Collection of personal information from repeated data transactions, which can be associated to
482 form a larger body of knowledge about individuals, may increase their privacy risk. For example: An
483 Identity Provider's ability to facilitate transactions between a user and multiple relying parties may
484 give the Identity Provider privileged insights into the users' behavior. Such information is the result of
485 the Identity Provider's ability to link user interactions across transactions.

486 "Users' explicit consent" alone should not be used to mitigate privacy risks created by technical
487 architecture or design, such as to mitigate risks that individuals could not be reasonably expected to
488 be able to assess.

489 See also Requirements PRIVACY-1 (DATA MINIMIZATION) and PRIVACY-2 (PURPOSE LIMITATION) on
490 the application of limitations to, and scope of, individual transactions and data exchanges.
491

492 REFERENCES

493 Further reference materials and to aid organizations interested in conforming to these
494 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

496 APPLIES TO ACTIVITIES

497 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION
498

499 KEYWORDS

500 AGGREGATION, CONSENT, DESIGN, LIMITATION, PRIVACY, RISK



501 **PRIVACY-6. USAGE NOTICE**

502 **Entities MUST provide concise, meaningful, and timely communication to USERS describing how**
503 **they collect, generate, use, transmit, and store personal information.**

504

505 SUPPLEMENTAL GUIDANCE

506 Regarding "personal information", see Appendix A, and see PRIVACY-1 (DATA MINIMIZATION).

507 The goal of notice is to work toward informed consent from USERS: functional requirements should
508 work toward strategies for improving USERS' understanding of their choices when engaging with
509 services. Strategies include layered approaches, just-in-time notice, and other examples that can
510 illustrate effective types of notice mechanism alternatives to privacy policies. In the case of material
511 changes to the service, entities shall provide clear and conspicuous descriptions of the changes and
512 their impacts on USERS in advance of the change.

513 "Consent" alone should not be used to mitigate privacy risks created by technical architecture or
514 design, such as to mitigate risks that individuals could not be reasonably expected to be able to assess;
515 see PRIVACY-5 (DATA AGGREGATION RISK).

516 See also Requirements PRIVACY-1 (DATA MINIMIZATION) and PRIVACY-2 (PURPOSE LIMITATION) on
517 the application of limitations to, and scope of, individual transactions and data exchanges.

518 See also the IDESG Usability Requirements (USABLE-1 through USABLE-7) regarding the clarity of
519 notices given to USERS and others.

520

521 REFERENCES

522 Further reference materials and to aid organizations interested in conforming to these
523 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

524

525 APPLIES TO ACTIVITIES

526 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

527

528 KEYWORDS

529 NOTICE, POLICIES, PRIVACY



530 **PRIVACY-7. USER DATA CONTROL**

531 **Entities MUST provide appropriate mechanisms to enable USERS to access, correct, and delete**
532 **personal information.**

533

534 SUPPLEMENTAL GUIDANCE

535 Regarding "personal information," see Appendix A, and PRIVACY-1 (DATA MINIMIZATION) and
536 INTEROP-7 (USER REDRESS).

537 "Appropriate" broadly means mechanisms for management of personal information should be
538 effective, easy to use, and accessible. (See USABLE-1 (USABILITY PRACTICES), USABLE-3 (PLAIN
539 LANGUAGE), and USABLE-5 (ACCESSIBILITY) for guidance on the usability of such mechanisms.)

540 "Deletion" generally refers to removal of the data from availability. Data disposal, its complete
541 removal from the complying entity's own systems and control, may depend on the legal and
542 contractual requirements applicable to the data; see PRIVACY-14 (DATA RETENTION AND DISPOSAL).

543 Note: Intermediaries may not have direct control over the information that flows through their
544 systems, but should deploy mechanisms that support endpoints' ability to conform to this
545 Requirement. See INTEROP-6 (THIRD-PARTY COMPLIANCE).

546 See the IDESG Functional Model for definition of Transaction Intermediation for the scope of
547 "intermediaries." The functional model describes Transaction Intermediation as "Processes and
548 procedures that limit linkages between transactions and facilitate credential portability. This includes
549 functions defined as "Blinding," "Pseudonymization/Anonymization," and "Exchange."

550

551 REFERENCES

552 Further reference materials and to aid organizations interested in conforming to these
553 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

554

555 APPLIES TO ACTIVITIES

556 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

557

558 KEYWORDS

559 CHANGES, CHOICE, CONTROL, CORRECTION, PRIVACY, RETENTION



560 **PRIVACY-8. THIRD-PARTY LIMITATIONS**

561 **Wherever USERS make choices regarding the treatment of their personal information, those choices**
562 **MUST be communicated effectively by that entity to any THIRD-PARTIES to which it transmits the**
563 **personal information.**

564

565 SUPPLEMENTAL GUIDANCE

566 Regarding "personal information," see Appendix A and PRIVACY-1 (DATA MINIMIZATION).

567 One example of a USER's choice that creates a use limitation would be their election to restrict the
568 use of their personal information to specific purposes only. This Requirement broadly means that
569 entities convey all such restrictions to the "downstream" recipients of personal information, when
570 they share that information. However, this Requirement does not dictate what elective choices a
571 USER should be prompted to make; and it does not require an entity to convey (or enforce) a USER's
572 choices or instructions if those choices contradict law, regulation or legal process.

573 Please note, Requirement INTEROP-6] (THIRD-PARTY COMPLIANCE) also includes certain specific
574 duties in connection with THIRD-PARTIES receiving personal information from an entity.

575 Responsibilities for liability should be spelled out in agreements between organizations exchanging
576 personal information in the identity ecosystem, as well as the format and style of the communication
577 of user-stated privacy preferences and information.

578

579 REFERENCES

580 Further reference materials and to aid organizations interested in conforming to these
581 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

582

583 APPLIES TO ACTIVITIES

584 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

585

586 KEYWORDS

587 CHOICE, LIMITATION, NOTICE, PORTABILITY, PRIVACY, THIRD-PARTIES



588 **PRIVACY-9. USER NOTICE OF CHANGES**

589 Entities **MUST**, upon any material changes to a service or process that affects the prior or ongoing
590 collection, generation, use, transmission, or storage of **USERS'** personal information, notify those
591 **USERS**, and provide them with compensating controls designed to mitigate privacy risks that may
592 arise from those changes, which may include seeking express affirmative consent of **USERS** in
593 accordance with relevant law or regulation.

594

595 SUPPLEMENTAL GUIDANCE

596 Once **USERS** have been notified of the planned uses and processing of their personal information
597 (see PRIVACY 6 (USAGE NOTICE)), and exercised whatever consent, limitation or withdrawal rights
598 they have (see PRIVACY-7 (USER DATA CONTROL)), material changes to those uses or processing may
599 render their choices obsolete, so entities should refresh the **USER's** opportunity to exercise those
600 controls in light of the new information. (See **USABLE-4** (NAVIGATION), **USABLE-5** (ACCESSIBILITY) and
601 **USABLE-6** (USABILITY FEEDBACK).)

602 Regarding "personal information," see Appendix A and PRIVACY-1 (DATA MINIMIZATION).

603 "Express affirmative consent" should not be used to mitigate privacy risks created by technical
604 architecture or design, or to mitigate risks that individuals could not be reasonably expected to be
605 able to assess; see PRIVACY-5 (DATA AGGREGATION RISK).

606 "Compensating controls" are controls or mechanisms, which may operate either by policy or
607 (preferably) technology, designed to mitigate privacy risks that may arise when a material change is
608 made to the system. Examples might include an opportunity to assent or withdraw, or risk-shifting
609 rules occurring upon a change. Those controls can be under user administration, but only if the user
610 can be reasonably expected to understand how to use those mechanisms to effectively mitigate their
611 risk.

612

613 REFERENCES

614 Further reference materials and to aid organizations interested in conforming to these
615 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

616

617 APPLIES TO ACTIVITIES

618 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

619

620 KEYWORDS

621 CHANGES, CONSENT, NOTICE, PRIVACY, PURPOSE



622 **PRIVACY-10. USER OPTION TO DECLINE**

623 **USERS MUST have the opportunity to decline registration; decline credential provisioning; decline**
624 **the presentation of their credentials; and decline release of their attributes or claims.**

625

626 SUPPLEMENTAL GUIDANCE

627 Regarding "personal information," see Appendix A and PRIVACY-1 (DATA MINIMIZATION).

628 Although an entity's digital identity management functions and transactions should provide an
629 opportunity to the USER to decline to provide personal information or consent to its use, that decision
630 may appropriately result in the partial or complete failure of the entity's intended transaction. (See
631 USABLE-4 (NAVIGATION), USABLE-5 (ACCESSIBILITY) and USABLE-6 (USABILITY FEEDBACK).)

632

633 REFERENCES

634 Further reference materials and to aid organizations interested in conforming to these
635 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

636

637 APPLIES TO ACTIVITIES

638 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION

639

640 KEYWORDS

641 CHOICE, CONSENT, PRIVACY



642 **PRIVACY-11. OPTIONAL INFORMATION**

643 **Entities MUST clearly indicate to USERS what personal information is mandatory and what**
644 **information is optional prior to the transaction.**

645

646 SUPPLEMENTAL GUIDANCE

647 Regarding "personal information," see Appendix A, and PRIVACY-1 (DATA MINIMIZATION).

648 See also the IDESG Usability Requirements (USABLE-1 through USABLE-7) regarding the clarity of
649 notices given to USERS and others.

650 Additional best practices for indicating optionality are provided in PRIVACY-BP-C (RECOMMENDED
651 CONSEQUENCES OF DECLINING) below.

652 It may be appropriate to have a "don't ask me again" check box for a series of transactions of the
653 same type.

654 For example: If personal information is requested from USERS during registration that is beyond the
655 minimum necessary to complete an eligibility decision, that personal information should be clearly
656 marked as optional.

657 Regarding "mandatory" and "optional", in this Requirement, if personal information is requested
658 from USERS during registration that is beyond the minimum necessary to complete an eligibility
659 decision, that personal information should be clearly marked as optional. That optional designation
660 should include a short and clear description justifying the request of that data.

661 If an organization requests to release attributes values during a transaction that are the beyond the
662 minimum necessary to complete that transaction, that release should be clearly presented as
663 optional/a choice. That optional designation should include a short and clear description justifying
664 the release of that data.

665 If information or attribute value release is designated as mandatory, that designation should include
666 a short and clear description of the consequences of declining to provide that information or allowing
667 that release. See PRIVACY-10 (USER OPTION TO DECLINE).

668

669 REFERENCES

670 Further reference materials and to aid organizations interested in conforming to these
671 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

672

673 APPLIES TO ACTIVITIES

674 REGISTRATION, AUTHORIZATION

675

676 KEYWORDS

677 CHOICE, LIMITATION, NOTICE, PRIVACY



678 **PRIVACY-12. ANONYMITY**

679 **Wherever feasible, entities MUST utilize identity systems and processes that enable transactions**
680 **that are anonymous, anonymous with validated attributes, pseudonymous, or where appropriate,**
681 **uniquely identified. Where applicable to such transactions, entities employing service providers or**
682 **intermediaries MUST mitigate the risk of those THIRD-PARTIES collecting USER personal**
683 **information. Organizations MUST request individuals' credentials only when necessary for the**
684 **transaction and then only as appropriate to the risk associated with the transaction or only as**
685 **appropriate to the risks to the parties associated with the transaction.**

686
687 SUPPLEMENTAL GUIDANCE

688 In support of legal, policy or personal requirements for anonymous or pseudonymous USER
689 participation, digital identity management functions and systems should permit anonymous and
690 (persistent across sessions) pseudonymous registration and participation, where required by law or
691 otherwise feasible. To further facilitate that goal, identifiers and personal data (including attributes)
692 should be kept separate wherever feasible: see PRIVACY-4 (CREDENTIAL LIMITATION) and PRIVACY-15
693 (ATTRIBUTE SEGREGATION).

694 See INTEROP-6 (THIRD-PARTY COMPLIANCE) on the mitigation of risks associated with third-party
695 service providers or data users.

696 See PRIVACY-5 (DATA AGGREGATION RISK) regarding the risk of collecting additional information.

697 See PRIVACY-13 (CONTROLS PROPORTIONATE TO RISK) regarding the implementation of controls to
698 mitigate identified privacy risk.

699 See PRIVACY-11 (OPTIONAL INFORMATION) regarding availability of user choices regarding optional
700 disclosure of personal information.

701

702 REFERENCES

703 Further reference materials and to aid organizations interested in conforming to these
704 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

705

706 APPLIES TO ACTIVITIES

707 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

708

709 KEYWORDS

710 ACCOUNT, ANONYMITY, CHOICE, IDENTIFIER, PRIVACY



711 **PRIVACY-13. CONTROLS PROPORTIONATE TO RISK**

712 **Controls on the processing or use of USERS' personal information MUST be commensurate with the**
713 **degree of risk of that processing or use. A privacy risk analysis MUST be conducted by entities who**
714 **conduct digital identity management functions, to establish what risks those functions pose to**
715 **USERS' privacy.**

716
717 SUPPLEMENTAL GUIDANCE

718 Regarding “personal information,” See Appendix A and PRIVACY-1 (DATA MINIMIZATION).

719 Regarding “digital identity management functions” see Appendix A.

720 Many risk analysis models include examples or guidance about the implementation of controls that
721 are appropriate to either specific risks or levels of existing risk. Entities may satisfy this Requirement
722 by confirming that they have conducted that risk assessment and, based on that assessment, made
723 appropriate adjustments to their practices.

724

725 REFERENCES

726 Further reference materials and to aid organizations interested in conforming to these
727 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

728

729 APPLIES TO ACTIVITIES

730 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

731

732 KEYWORDS

733 ASSESSMENT, CONTROLS, LIMITATION, POLICIES, PRIVACY, RISK



734 **PRIVACY-14. DATA RETENTION AND DISPOSAL**

735 Entities **MUST** limit the retention of personal information to the time necessary for providing and
736 administering the functions and services to **USERS** for which the information was collected, except
737 as otherwise required by law or regulation. **When no longer needed, personal information MUST**
738 **be securely disposed of in a manner aligning with appropriate industry standards and/or legal**
739 **requirements.**

740
741 SUPPLEMENTAL GUIDANCE

742 Retention requirements arising from "law, regulation or legal process" may include litigation-related
743 legal holds, and requirements arising from mandatory audits.

744 Regarding "personal information," see Appendix A and PRIVACY-1 (DATA MINIMIZATION).

745 "Functions" refer to the functions listed in the IDESG Functional Model; see supplemental guidance
746 in PRIVACY-13 (CONTROLS PROPORTIONATE TO RISK).

747
748 REFERENCES

749 Further reference materials and to aid organizations interested in conforming to these
750 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

751
752 APPLIES TO ACTIVITIES

753 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

754
755 KEYWORDS

756 LIMITATION, PRIVACY, PURPOSE, RETENTION



757 **PRIVACY-15. ATTRIBUTE SEGREGATION**

758 **Wherever feasible, identifier data MUST be segregated from attribute data.**

759

760 SUPPLEMENTAL GUIDANCE

761 This recommendation is intended to apply to identity data while used and stored internally by an
762 entity, as well as when collected from or transmitted to another. These goals may be most easily
763 accomplished when identity management systems are being designed or renovated.

764 Regarding “identifiers,” see Appendix A.

765

766 REFERENCES

767 Further reference materials and to aid organizations interested in conforming to these
768 Requirements can be found at https://www.idecosystem.org/wiki/Supplemental_Privacy_Guidance.

769

770 APPLIES TO ACTIVITIES

771 REGISTRATION, CREDENTIALING, AUTHORIZATION

772

773 KEYWORDS

774 ARCHITECTURE, ATTRIBUTE, IDENTIFIER, PRIVACY, PROCESS



775 **SECURE-1. SECURITY PRACTICES**

776 **Entities MUST apply appropriate and industry-accepted information security STANDARDS,**
777 **guidelines, and practices to the systems that support their identity functions and services.**

778

779 SUPPLEMENTAL GUIDANCE

780 Entities may satisfy this Requirement by confirming that they (a) have considered existing
781 information security standards, guidelines and practices relevant to their environment; (b) have
782 identified the specific sources of guidance that are appropriate for their operations, in light of the
783 information security risks they face; and (c) have implemented the portions of that guidance they
784 deemed appropriate.

785 This Requirement does not mandate which information security policies, procedures or
786 technologies an entity should or must use. However, some specific policies and technologies are the
787 subject of other, more specific items elsewhere in this Requirements set.

788 Entities must have risk-based countermeasures and safeguards in place to resist common threats to
789 identity solutions and identity data, including, for example, Session hijacking; Eavesdropping; Theft;
790 Man-in-the-middle; Online Guessing; Replay; Unauthorized copying or duplication; and Insider
791 Threats.

792 The security standards, guidelines, and practices employed in digital identity management services,
793 to govern the security of their networks, devices, solutions, and systems, must be both operational
794 and well documented. Please note the applicability of Requirement INTEROP-5 (DOCUMENTED
795 PROCESSES) regarding documentation and best practice INTEROP-BP-G (RECOMMENDED LEGAL
796 COMPLIANCE) regarding limitations imposed by laws. Please note the applicability of best practice
797 INTEROP-BP-F (RECOMMENDED FEDERATION COMPLIANCE) and Requirement INTEROP-6 (THIRD-
798 PARTY COMPLIANCE) regarding limitations arising from the involvement of THIRD-PARTIES such as
799 intermediaries, similar service providers, or FEDERATIONS.

800

801 REFERENCES

802 Potential candidates for adoption include: ISO/IEC 27000 series, PCI-DSS, NIST SP 800-53-4, CSA
803 CCM, COBIT v5, FFIEC (multiple documents), PCI-DSS, NISTIR 7621 R1 (draft)

804

805 APPLIES TO ACTIVITIES

806 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

807

808 KEYWORDS

809 POLICIES, RISK, SECURITY, OPEN-STANDARDS



810 **SECURE-2. DATA INTEGRITY**

811 **Entities MUST implement industry-accepted practices to protect the confidentiality and integrity of**
812 **identity data - including authentication data and attribute values - during the execution of all digital**
813 **identity management functions, and across the entire data lifecycle (collection through**
814 **destruction).**

815

816 SUPPLEMENTAL GUIDANCE

817 The execution of all identity transactions and functions must make use of transport that offers
818 confidentiality and integrity protection (e.g., properly configured TLS).

819 Where operations and functions are executed by separate organizations, secure transport
820 mechanisms and business processes must be used to preserve the confidentiality and integrity of
821 identity data being transmitted to and stored by service providers.

822 Authentication data (e.g., passwords and passphrases) must be properly protected through industry
823 accepted cryptographic techniques (e.g., salted and hashed).

824 Sensitive data collected during identity transactions must be protected at all times using industry
825 accepted practices for encryption and data protection.

826 Appropriate access control measures must be in place to ensure access to identity data is restricted
827 to only authorized users with a need to know. Appropriate access control measures including
828 multifactor authentication must be in place to ensure that access to identity data by data custodians is
829 restricted to users responsible for administering and maintaining the data. See SECURE-8
830 (MULTIFACTOR AUTHENTICATION). All access to identity data must be securely logged and separation
831 of duties should be considered as a means to further limit access. See SECURE-14 (SECURITY LOGS).

832 Please note, the IDESG Privacy Requirements (PRIVACY-1 through PRIVACY-15) also impose separate
833 requirements on the handling and storage of identifiers attributes and credentials.

834

835 REFERENCES

836 FICAM TFPAP Trust Criteria, LOA 1-3, Multiple Sections, PCI-DSS (actually Requirement 7 & 8 – pages
837 61-72), ISO 27002 (2005) Sec. 11, FFIEC, Wholesale Payment System Booklet
838 (http://ithandbook.ffiec.gov/ITBooklets/FFIEC_ITBooklet_WholesalePaymentSystems.pdf)

839

840 APPLIES TO ACTIVITIES

841 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

842

843 KEYWORDS

844 ATTRIBUTE, DATA-INTEGRITY, SECURITY



845 **SECURE-3. CREDENTIAL REPRODUCTION**

846 **Entities that issue or manage credentials and tokens MUST implement industry-accepted processes**
847 **to protect against their unauthorized disclosure and reproduction.**

848

849 SUPPLEMENTAL GUIDANCE

850 Potential controls that can be put in place to prevent unauthorized disclosure and reproduction
851 include: The use of secure transport for credential and token data (see SECURE-2 (DATA INTEGRITY));
852 Implementation of industry accepted cryptographic techniques for the storage of credential and token
853 data (see SECURE-2 (DATA INTEGRITY)); Implementation of industry accepted key management and
854 protection techniques (see SECURE-11 (KEY MANAGEMENT)); Out-of-band distribution of credentials
855 or tokens; In-person issuance of credentials or tokens; and Anti-tampering and/or counterfeiting
856 mechanism for tokens with a physical instantiation

857

858 REFERENCES

859 FICAM TFPAP Trust Criteria, Registration and Issuance, LOA 2-3, #3 (p.21, 37)

860

861 APPLIES TO ACTIVITIES

862 CREDENTIALING

863

864 KEYWORDS

865 CREDENTIAL, DUPLICATION, DATA-INTEGRITY, PROCESS, SECURITY, TOKEN



866 **SECURE-4. CREDENTIAL PROTECTION**

867 **Entities that issue or manage credentials and tokens MUST implement industry-accepted data**
868 **integrity practices to enable individuals and other entities to verify the source of credential and**
869 **token data.**

870

871 SUPPLEMENTAL GUIDANCE

872 When providing token and credential information to users, steps must be taken to allow users to
873 authenticate the source of the information. This can include digital signing of credential information,
874 providing secure transport mechanisms for the information (e.g., properly configured TLS), or
875 delivering the information out of band (e.g., traditional mail or SMS).

876

877 REFERENCES

878 FICAM TFPAP Trust Criteria, Registration and Issuance, LOA 2-3, #4 (p.21, 37)

879

880 APPLIES TO ACTIVITIES

881 CREDENTIALING

882

883 KEYWORDS

884 CREDENTIAL, DATA-INTEGRITY, SECURITY, TOKEN



885 **SECURE-5. CREDENTIAL ISSUANCE**

886 Entities that issue or manage credentials and tokens **MUST** do so in a manner designed to assure
887 that they are granted to the appropriate and intended USER(s) only. Where registration and
888 credential issuance are executed by separate entities, procedures for ensuring accurate exchange of
889 registration and issuance information that are commensurate with the stated assurance level MUST
890 be included in business agreements and operating policies.

891

892 SUPPLEMENTAL GUIDANCE

893 Procedures exist to ensure the user(s) who receives the credential and associated tokens is the
894 same user(s) who participated in registration. These can include: The use of secure transport for
895 credential and token data (see SECURE-2 (DATA INTEGRITY)); Out-of-band distribution of credentials
896 or tokens; In-person issuance of credentials or tokens.

897 Attribute verification (i.e., identity proofing) done during registration must be robust enough to
898 provide sufficient confidence in the identity to support the intended use(s) of the credential.

899 Subsequent attribute verification (i.e., proofing) must be executed in a manner consistent with
900 intended use of the attributes.

901

902 REFERENCES

903 FICAM TFPAP Trust Criteria, Registration and Issuance, LOA 2-3, #4 (p.21, 37)

904

905 APPLIES TO ACTIVITIES

906 CREDENTIALING

907

908 KEYWORDS

909 CREDENTIAL, DATA-INTEGRITY, PROCESS, PROVISIONING, SECURITY, TOKEN



910 **SECURE-6. CREDENTIAL UNIQUENESS**

911 **Entities that issue or manage credentials MUST ensure that each account to credential pairing is**
912 **uniquely identifiable within its namespace for authentication purposes.**

913

914 SUPPLEMENTAL GUIDANCE

915 A unique identifier must be assigned to each pairing of associated account and credential. This is to
916 be used for the purposes of binding registration information with credentials in order to facilitate
917 authentication and to avoid collisions of identifiers in the namespace.

918

919 REFERENCES

920 FICAM TFPAP Trust Criteria, Security, LOA 1-3, #1 (p.19), ISO 27002 (2005) Section 11 (Access
921 Control), FFIEC, PCI-DSS 8.1, [http://pcidsscompliance.net/pci-dss-requirements/how-to-comply-to-](http://pcidsscompliance.net/pci-dss-requirements/how-to-comply-to-requirement-8-of-pci-dss/)
922 [requirement-8-of-pci-dss/](http://pcidsscompliance.net/pci-dss-requirements/how-to-comply-to-requirement-8-of-pci-dss/)

923

924 APPLIES TO ACTIVITIES

925 CREDENTIALING, AUTHENTICATION

926

927 KEYWORDS

928 CREDENTIAL, IDENTIFIER, PROVISIONING, SECURITY



929 **SECURE-7. TOKEN CONTROL**

930 **Entities that authenticate a USER MUST employ industry-accepted secure authentication protocols**
931 **to demonstrate the USER's control of a valid token.**

932

933 SUPPLEMENTAL GUIDANCE

934 Successful authentication requires that the user prove, through a secure authentication protocol,
935 that he or she controls the appropriate token(s). Control is best demonstrated by a user providing
936 token value through the authentication protocol (e.g., password, PIN, or biometric).

937

938 REFERENCES

939 FICAM TFPAP Trust Criteria, Authentication Process, LOA 2, #6 (p.21)

940

941 APPLIES TO ACTIVITIES

942 AUTHENTICATION

943

944 KEYWORDS

945 CONTROLS, IDENTIFIER, PROVISIONING, SECURITY, TOKEN



946 **SECURE-8. MULTIFACTOR AUTHENTICATION**

947 **Entities that authenticate a USER MUST offer authentication mechanisms which augment or are**
948 **alternatives to a password.**

949

950 SUPPLEMENTAL GUIDANCE

951 Entities must offer users an authentication mechanism other than single-factor authentication
952 based on a password as a shared secret. Examples include (but are not limited to): “something-you-
953 have” (e.g., computing device, USB token, mobile phone, key fob, etc.) or “something-you-are” (e.g.,
954 biometric), or a combination of these. The additional or alternative mechanism(s) must ensure the
955 binding and integration necessary for use as an authentication mechanism. See SECURE-9
956 (AUTHENTICATION RISK ASSESSMENT) and its Supplemental Guidance for more information about
957 choosing risk appropriate authentication mechanisms.

958

959 REFERENCES

960 NIST SP 800-63-2

961

962 APPLIES TO ACTIVITIES

963 AUTHENTICATION

964

965 KEYWORDS

966 AUTHENTICATION, MULTIFACTOR, SECURITY, TOKEN



967 **SECURE-9. AUTHENTICATION RISK ASSESSMENT**

968 **Entities MUST have a risk assessment process in place for the selection of authentication**
969 **mechanisms and supporting processes.**

970

971 SUPPLEMENTAL GUIDANCE

972 Entities relying on authentication mechanisms must have a process in place for assessing the risks
973 associated with providing access to their systems, applications, and/or network(s) and must leverage
974 this to inform decisions on the selection of authentication mechanisms and supporting identity
975 services.

976 Additional controls (e.g., geolocation or device identification) may be used. The party granting
977 access may also request additional verified attributes to support authorization decisions where
978 required by risk or business needs.

979

980 REFERENCES

981 NIST SP 800-63

982

983 APPLIES TO ACTIVITIES

984 AUTHORIZATION

985

986 KEYWORDS

987 ASSESSMENT, AUTHENTICATION, RISK, SECURITY



988 **SECURE-10. UPTIME**
989 **Entities that provide and conduct digital identity management functions MUST have established**
990 **policies and processes in place to maintain their stated assurances for availability of their services.**

991
992 SUPPLEMENTAL GUIDANCE

993 At a minimum, service providers should have documented policies and processes to address disaster
994 recovery, continuity of business, and denial of service prevention/recovery. See INTEROP-5
995 (DOCUMENTED PROCESSES).

996
997 REFERENCES

998 FFIEC-Business Continuity Planning, Retail Payment System Handbook, and Wholesale Payment
999 System Handbook, E-Banking Handbook, <https://www.ffiec.gov/>; "IT Handbooks", at
1000 <http://ithandbook.ffiec.gov/it-booklets.aspx>; ISO 20000-1 (2011) (Part 1: Service management system
1001 requirements) and -2 (2012) (Part 2: Guidance on the application of service management systems)
1002 1.6.3.1 & 1.6.3.2, ISO 27002 (2005)- Section 14.1; CSA CCM,
1003 <https://cloudsecurityalliance.org/download/cloud-controls-matrix-v3-0-1/> , NIST 800-53-4, Continuity
1004 Planning, Incident Response; COBIT V5 DSS04 "Manage Continuity"

1005
1006 APPLIES TO ACTIVITIES

1007 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1008
1009 KEYWORDS

1010 PROCESS, SECURITY, UPTIME



1011 **SECURE-11. KEY MANAGEMENT**

1012 **Entities that use cryptographic solutions as part of identity management MUST implement key**
1013 **management policies and processes that are consistent with industry-accepted practices.**

1014

1015 SUPPLEMENTAL GUIDANCE

1016 To support the security and interoperability of cryptographic solutions, organizations must follow
1017 best practices and standards for cryptographic algorithms and key management including the
1018 generation, protection, distribution, and recovery of keys.

1019

1020 REFERENCES

1021 NIST 800-57 (3-parts – Key Management- <http://dx.doi.org/10.6028/NIST.SP.800-57pt3r1>,
1022 <http://csrc.nist.gov/publications/nistpubs/800-57/SP800-57-Part2.pdf>,
1023 <http://dx.doi.org/10.6028/NIST.SP.800-57pt3r1>; , ISO/IEC 27002 - 12.3.1; PCI-DSS- 3.6.1-3.6.8 ; (see
1024 table of requirements at page 18+); FFIEC - Information Security
1025 http://ithandbook.ffiec.gov/ITBooklets/FFIEC_ITBooklet_InformationSecurity.pdf, see 5.1.2.3(a), 5.3,
1026 5.3.2, 2.1.2, 2.11; Wholesale Payment Systems Booklet,
1027 http://ithandbook.ffiec.gov/ITBooklets/FFIEC_ITBooklet_WholesalePaymentSystems.pdf

1028

1029 APPLIES TO ACTIVITIES

1030 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1031

1032 KEYWORDS

1033 PKI, POLICIES, SECURITY



1034 **SECURE-12. RECOVERY AND REISSUANCE**

1035 **Entities that issue credentials and tokens MUST implement methods for reissuance, updating, and**
1036 **recovery of credentials and tokens that preserve the security and assurance of the original**
1037 **registration and credentialing operations.**

1038

1039 SUPPLEMENTAL GUIDANCE

1040 Procedures must be in place to reasonably prevent hijacking of an account through recovery and
1041 reset options: a common vector for identity thieves and other attackers. At a minimum, service
1042 providers must provide reset, recovery, and reissuance procedures that afford a commensurate level
1043 of security to the processes used during the initial registration and credentialing operations. These
1044 procedures may include out-of-band verification, device identification, or any combination of similar
1045 techniques used to increase the security of reset, reissuance, and recovery options while also meeting
1046 IDESG Usability Requirements (USABLE-1 through USABLE-7).

1047

1048 REFERENCES

1049 FICAM TFPAP Trust Criteria “Token & Credential Management”), LOA 2-3, #1, #2, #4, TFPAP Trust
1050 Criteria, Management and Trust Criteria, LOA 2-3, #3,#4, #6 (p.35); PCI-DSS v 2.0- 8.5.2 (p. 48)
1051 (corresponds to 8.2.2 in PCI-DSS v3. – p.67); NIST SP 800-63, Token and Credential Management
1052 Activities 7.1.2 (p. 58)

1053

1054 APPLIES TO ACTIVITIES

1055 REGISTRATION, CREDENTIALING

1056

1057 KEYWORDS

1058 ACCOUNT, CREDENTIAL, EXPIRY, LOSS, PROCESS, PROVISIONING, RECOVERY, SECURITY, TOKEN



1059 **SECURE-13. REVOCATION**

1060 **Entities that issue credentials or tokens MUST have processes and procedures in place to invalidate**
1061 **credentials and tokens.**

1062

1063 SUPPLEMENTAL GUIDANCE

1064 Service Providers must be capable of revoking, deactivating, or otherwise invalidating credentials or
1065 tokens. Invalidated credentials include those that have expired, have been determined to be
1066 compromised, or have been canceled by either the issuing entity or user.

1067 Timeliness of revocation and deactivation may be dictated by regulation, environment, or trust
1068 frameworks.

1069

1070 REFERENCES

1071 FICAM TFPAP Trust Criteria, Token & Credential Management, LOA 2-3, #4 (p.32)

1072

1073 APPLIES TO ACTIVITIES

1074 REGISTRATION, CREDENTIALING

1075

1076 KEYWORDS

1077 CREDENTIAL, EXPIRY, LOSS, PROCESS, REVOCATION, SECURITY, TOKEN



1078 **SECURE-14. SECURITY LOGS**

1079 **Entities conducting digital identity management functions MUST log their transactions and security**
1080 **events, in a manner that supports system audits and, where necessary, security investigations and**
1081 **regulatory requirements. Timestamp synchronization and detail of logs MUST be appropriate to the**
1082 **level of risk associated with the environment and transactions.**

1083

1084 SUPPLEMENTAL GUIDANCE

1085 Transactions and events associated with systems that support identity management functions must
1086 be time-stamped and logged. Where necessary additional information related to the events also must
1087 be logged (such as the source of an authentication assertion) with the data needed to support audits.

1088 Selection of logging and timestamping standards, processes, and procedures should be consistent
1089 with the processes outlined in SECURE-1 (SECURITY PRACTICES).

1090 Audit records and logs must be protected consistent with SECURE-2 (DATA INTEGRITY).

1091

1092 REFERENCES

1093 As an example: HIPAA Security Regulations regarding development and maintenance of logging
1094 procedures and records: 45 CFR Part 164, § 164.308(a)(1)(ii)(D), § 164.408(c):
1095 <http://www.ecfr.gov/cgi-bin/text-idx?node=pt45.1.164&rgn=div5>

1096

1097 APPLIES TO ACTIVITIES

1098 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1099

1100 KEYWORDS

1101 AUDIT, LOGS, PROCESS, SECURITY



1102 **SECURE-15. SECURITY AUDITS**

1103 **Entities MUST conduct regular audits of their compliance with their own information security**
1104 **policies and procedures, and any additional requirements of law, including a review of their logs,**
1105 **incident reports and credential loss occurrences, and MUST periodically review the effectiveness of**
1106 **their policies and procedures in light of that data.**

1107
1108 SUPPLEMENTAL GUIDANCE

1109 Both internal and third-party audits are considered acceptable for conformance to this
1110 Requirement. This Requirement does not dictate frequency of audits. However, the processes,
1111 policies, procedures for conducting audits, and audit findings, as well as those for defining the
1112 frequency of audits, must be documented. Additionally, a process for remediating and correcting
1113 deficiencies identified during audits must also be documented.

1114
1115 REFERENCES

1116 As an example: HIPAA Security Regulations regarding auditable controls and periodic review of
1117 logs: 45 CFR Part 164, § 164.308(a)(1)(ii)(D), § 164.312(b): <http://www.ecfr.gov/cgi-bin/text-idx?node=pt45.1.164&rgn=div5>

1119
1120 APPLIES TO ACTIVITIES

1121 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1122
1123 KEYWORDS

1124 AUDIT, LOGS, POLICIES, PROCESS, SECURITY



1125 **USABLE-1. USABILITY PRACTICES**

1126 **Entities conducting digital identity management functions MUST apply user-centric design, and**
1127 **industry-accepted appropriate usability guidelines and practices, to the communications, interfaces,**
1128 **policies, data transactions, and end-to-end processes they offer, and remediate significant defects**
1129 **identified by their usability assessment.**

1130

1131 SUPPLEMENTAL GUIDANCE

1132 The term "user-centric" design is a key tenet and requirement of the IDESG founding document: the
1133 National Strategy for Trusted Identities in Cyberspace (NSTIC) dated April 15, 2011. This term is
1134 further described in Appendix A and is a common term in the User Experience domain.

1135

1136 REFERENCES

1137 Consult the UXC Resources page located here for examples of non-normative UX practices:

1138 https://www.idecosystem.org/wiki/UXC_resources.

1139 Consult the UXC Dictionary page located here for examples of UXC definitions of terms in these
1140 requirements and supplemental guidelines, in addition to those provided in Appendix A to this

1141 document: https://www.idecosystem.org/wiki/UXC_Dictionary.

1142

1143 APPLIES TO ACTIVITIES

1144 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1145

1146 KEYWORDS

1147 ASSESSMENT, DESIGN, REMEDIATION, USABILITY



1148 **USABLE-2. USABILITY ASSESSMENT**

1149 **Entities MUST assess the usability of the communications, interfaces, policies, data transactions,**
1150 **and end-to-end processes they conduct in digital identity management functions.**

1151

1152 SUPPLEMENTAL GUIDANCE

1153 Entities may satisfy this Requirement by confirming that they have conducted a usability assessment
1154 of their digital identity management functions. Other Requirements and best practices in this set
1155 address their duty to mitigate issues identified in that assessment.

1156

1157 REFERENCES

1158 Consult the UXC Guidelines and Metrics page:

1159 https://www.idecosystem.org/wiki/User_Experience_Guidelines_Metrics

1160

1161 APPLIES TO ACTIVITIES

1162 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1163

1164 KEYWORDS

1165 ASSESSMENT, USABILITY



1166 **USABLE-3. PLAIN LANGUAGE**

1167 **Information presented to USERS in digital identity management functions MUST be in plain**
1168 **language that is clear and easy for a general audience or the transaction's identified target audience**
1169 **to understand.**

1170

1171 SUPPLEMENTAL GUIDANCE

1172 Instructions for use of the system should be visible or easily retrievable whenever appropriate.

1173 Help and documentation information should be easy to search, focused on the users' task, listing
1174 concrete steps to be carried out, and be concise.

1175 Platform conventions for words, actions, and situations are consistent across the platform.

1176 Example: users should not have to wonder whether different words, situations, or actions mean the
1177 same thing across the platform.

1178 The system should speak the users' language, following real-world conventions and making
1179 information appear in a natural and logical order. Example: Systems should use words or phrases and
1180 graphics or icons familiar to the user rather than system-oriented terms. Example: although the
1181 phrase "privacy enhancing technology" is widely in use in industry, research suggests that "privacy
1182 protection" is more readily understood and used by real users.

1183 Error messages should be expressed in plain language, without codes, clearly indicating the problem
1184 and constructively suggesting a solution.

1185 The user's identity status on a system should be clear to the user. Example: It should be clear to the
1186 user whether their identity is anonymous, pseudonymous or verified.

1187 Any change in identity status should be presented in clear language to the user. Example: If a
1188 process requires a user to switch to a verified identity from a more anonymous state, the user should
1189 be clearly prompted to change their identity status.

1190 Descriptions of states of identity (verified, anonymous, pseudonymous) should be linked to clear,
1191 easy to read, understandable and concise definitions.

1192 If standard definitions are available, they should be used.

1193 The design of the website should eliminate information that is irrelevant or rarely needed.

1194 Layout and look/feel/branding, in addition to language, should also eliminate information that is
1195 rarely needed.

1196

1197 REFERENCES

1198 None.

1199

1200 APPLIES TO ACTIVITIES

1201 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1202

1203 KEYWORDS

1204 CHOICE, CLARITY, LANGUAGE, OPTIONS, USABILITY



1205 **USABLE-4. NAVIGATION**

1206 **All choices, pathways, interfaces, and offerings provided to USERS in digital identity management**
1207 **functions MUST be clearly identifiable by the USER.**

1208

1209 SUPPLEMENTAL GUIDANCE

1210 Systems should provide clear and easy to use pathways to help users recognize, diagnose, and recover from
1211 user-made errors.

1212 The information needed by the user to understand any choice should be clearly visible in a single, visible
1213 window. Dialogues should not contain information that is irrelevant or rarely needed.

1214 To mitigate the risk of errors, systems should allow the user the option to cancel, skip or decline, before they
1215 commit to a pathway action as well as provide a confirmation notice after they commit.

1216 If an entity decides an action is required, and a user chooses to skip or decline this action, the entity's system
1217 should state clearly to the user if the transaction will not be completed and present a pathway for redress.

1218 If a user accepts, skips or declines an option, the entity's system should state clearly to the user the
1219 transaction was or was not completed.

1220 An entity's systems should allow users the choice to proceed anonymously, pseudonymously or with any
1221 chosen / assigned identity where appropriate.

1222 An entity's systems should allow the user choice and clear options for changing the status of their identity.
1223 For example: switching to anonymous browsing.

1224 Information users need to make decisions should be readily available and transparent to the user.

1225 The identity of the entity and entity's systems with which the user is interacting should be clearly visible and
1226 understandable to users at all times. This includes third parties and changes between entities and users during
1227 sessions.

1228 When a new user chooses an identity provider, the available options should be clearly presented so that a
1229 user can make an informed decision. When a new user visits a relying party site, the user should be presented
1230 with information about the request for identity proofing, verification or attributes and the types of identity
1231 providers or frameworks that are acceptable.

1232 Clear pathways should exist for users to procure desired services.

1233 The user should be presented with pathways to the identity services they desire, such as: privacy options,
1234 identity caching, etc.

1235 Organizations should operate in a manner that allows individuals to easily switch service providers if the
1236 organization fails to meet user expectations, becomes insolvent, is incapable of adhering to policies, or revises
1237 their terms of service. See also INTEROP-BP-A (RECOMMENDED PORTABILITY).

1238

1239 REFERENCES

1240 None.

1241

1242 APPLIES TO ACTIVITIES

1243 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1244

1245 KEYWORDS

1246 CHOICE, CLARITY, CONTROLS, CORRECTION, DESIGN, OPTIONS, USABILITY



1247 **USABLE-5. ACCESSIBILITY**

1248 **All digital identity management functions MUST make reasonable accommodations to be accessible**
1249 **to as many USERS as is feasible, and MUST comply with all applicable laws and regulations on**
1250 **accessibility.**

1251

1252 SUPPLEMENTAL GUIDANCE

1253 Entities should review all accessibility standards and apply what they deem feasible to their sites
1254 based upon their legal and regulatory environment.

1255 All entities, when feasible, should provide equivalent access to and use of information and systems
1256 to users with disabilities that is comparable to the use and access by those who are users without
1257 disabilities.

1258 All sites should provide all feasible functionality to any user with a compatible internet connected
1259 device as those available to individuals without disabilities.

1260 User with disabilities should have access to documentation tailored to their needs, as is feasible.

1261 User-Centered Design that accounts for accessibility issues should be used whenever possible.

1262 The specific requirements applicable to particular vertical industries (health, finance, etc.) should
1263 also be reviewed and applied when relevant.

1264

1265 REFERENCES

1266 Some existing relevant standards and regulations include:

1267 Section 508 contains information about accessibility: <https://www.section508.gov/>

1268 For example, see ISO 9241 (2010) "Human-centred design processes for interactive systems" and
1269 ISO/IEC 40500 (2012) Information technology — W3C Web Content Accessibility Guidelines (WCAG)
1270 2.0

1271 Consult the UXC Resources page located here for examples of non-normative UX practices:
1272 https://www.idecosystem.org/wiki/User_Experience_Guidelines_Metrics

1273

1274 APPLIES TO ACTIVITIES

1275 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1276

1277 KEYWORDS

1278 ACCESSIBLE, ACCOMMODATION, DESIGN, USABILITY



1279 **USABLE-6. USABILITY FEEDBACK**

1280 **All communications, interfaces, policies, data transactions, and end-to-end processes provided in**
1281 **digital identity management functions MUST offer a mechanism to easily collect USERS' feedback**
1282 **on usability.**

1283

1284 SUPPLEMENTAL GUIDANCE

1285 All websites should provide a mechanism to gather feedback from users on site usability, adjusting
1286 the site design in response when appropriate.

1287 Users should be provided equitable choices where possible around the mechanisms they can use to
1288 express their feedback to entities. Parameters, risks and benefits for those choices should be clear to
1289 the user.

1290

1291 REFERENCES

1292 Additional information on collecting USER feedback can be found in our UXC Guidelines and
1293 Metrics page: https://www.idecosystem.org/wiki/User_Experience_Guidelines_Metrics

1294

1295 APPLIES TO ACTIVITIES

1296 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1297

1298 KEYWORDS

1299 ASSESSMENT, DESIGN, FEEDBACK, USABILITY



1300 **USABLE-7. USER REQUIREMENTS**

1301 Wherever public open STANDARDS or legal requirements exist for collecting user
1302 ~~requests~~**requirements**, entities conducting digital identity management functions MUST offer
1303 structured opportunities for USERS to document and express ~~these requests~~**their interface and**
1304 ~~accessibility requirements~~, early in their interactions with those functions. Entities MUST provide a
1305 response to those user ~~requests~~**requirement communications** on a reasonably timely basis.

1306
1307 SUPPLEMENTAL GUIDANCE

1308 Any entity "collecting personal data," whether they are first or third parties, would mean that the
1309 entity is interacting with USERS directly and therefore should provide a response to user requests
1310 early on in the interaction or collection. Website USER do-not-track requests are an example of a
1311 USER request. An example of a site that handles responses to Do Not Track (DNT) requests in this
1312 manner is *Medium.com* which sends a single popup to new users, whether or not they are registered,
1313 about how they will handle the DNT request.

1314 As a general principle, consent choices or other similar must-see-this-first information should be
1315 exchanged in a first encounter, and then honored in and presented in a consistent manner thereafter.

1316 Suggested ways for User Experience mitigation includes using pop-up boxes or email responses to
1317 user requests. Links to information regarding additional use should provide adequate time for users
1318 to read the information presented to them.

1319 The entity gathering requests should state whether identity information is being used, and the user
1320 must be notified.

1321 Please note that the IDESG Privacy Requirements apply to these interactions and the data they
1322 generate.

1323
1324 REFERENCES

1325 More information about Do Not Track can be found at these links:

1326 FTC website on Do Not Track: [https://www.ftc.gov/news-events/media-resources/protecting-](https://www.ftc.gov/news-events/media-resources/protecting-consumer-privacy/do-not-track)
1327 [consumer-privacy/do-not-track](https://www.ftc.gov/news-events/media-resources/protecting-consumer-privacy/do-not-track)

1328 Do Not Track standard work at the W3C: <http://www.w3.org/2011/tracking-protection/>
1329

1330 APPLIES TO ACTIVITIES

1331 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION
1332

1333 KEYWORDS

1334 ACCESSIBLE, ACCOMMODATION, ACCOUNT, CHOICE, CONSENT, FEEDBACK, OPEN-STANDARDS,
1335 USABILITY



1336 **BEST PRACTICES AND POTENTIAL FUTURE REQUIREMENTS**

1337

1338 ***INTEROP-BP-A. RECOMMENDED PORTABILITY***

1339 Entities SHOULD utilize services and systems that allow for identity account portability; specifically:

- 1340 (a) IDENTITY-PROVIDERS SHOULD provide an easy to use method to allow to switch to a new
- 1341 provider(s).
- 1342 (b) IDENTITY-PROVIDERS SHOULD provide departing USERS a mechanism to link their RELYING-PARTY
- 1343 accounts with their new provider(s).
- 1344 (c) RELYING-PARTIES SHOULD provide USERS with a mechanism to associate multiple credentials to a
- 1345 single account.
- 1346 (d) RELYING-PARTIES SHOULD provide USERS with a mechanism to have a single account per
- 1347 credential.
- 1348 (e) IDENTITY-PROVIDERS SHOULD utilize services and systems that allow for affordable identity
- 1349 account portability.
- 1350 (f) Wherever feasible, IDENTITY-PROVIDERS SHOULD provide USERS with a mechanism for
- 1351 portability of their privacy and other USER preferences.

1352

1353

1354 **SUPPLEMENTAL GUIDANCE**

1355 The term "account portability" means the ability for a USER to move to a different service provider
1356 to provide registration, credentialing and authentication services, and authorize the transfer of
1357 account information from an original service provider to the chosen provider. Portable identity data
1358 should include the following types of information: registration information, credentials, preferences,
1359 and associated accounts.

1360

1361 **APPLIES TO ACTIVITIES**

1362 REGISTRATION, CREDENTIALING, AUTHENTICATION

1363

1364 **KEYWORDS**

1365 ACCOUNT, CHOICE, INTEROPERABILITY, PORTABILITY, USABILITY



1366 ***INTEROP-BP-B. RECOMMENDED EXCHANGE STANDARDS***

1367 Entities that conduct digital identity management functions SHOULD utilize systems and processes to
1368 communicate and exchange identity-related data that conform to public open STANDARDS listed in the
1369 IDESG Standards Registry, or if that Registry does not include feasible options, then to nonproprietary
1370 specifications listed in the IDESG Standards Inventory.

1371

1372 SUPPLEMENTAL GUIDANCE

1373 This best practice adds, to the requirement of INTEROP-4, the recommendation that the public open
1374 STANDARDS used for these data interface and exchange functions be selected from the IDESG
1375 Standards Registry or IDESG Standards Inventory. Please note the additional recommendations for
1376 use of formal models, at a higher level of abstraction, in INTEROP-BP-D.

1377

1378 APPLIES TO ACTIVITIES

1379 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1380

1381 KEYWORDS

1382 ATTRIBUTE, INTEROPERABILITY, OPEN-STANDARDS, PROCESS, TRANSACTION



1383 ***INTEROP-BP-C. RECOMMENDED TAXONOMY STANDARDS***

1384 Entities SHOULD utilize stable, published common taxonomies to enable semantic interoperability of
1385 attributes, and SHOULD use public open STANDARDS for those taxonomies when operating within
1386 communities where such STANDARDS have been established.

1387

1388 SUPPLEMENTAL GUIDANCE

1389 Most taxonomies are used within a specific community of interest, such as the InCommon
1390 community for federated higher education identity transactions. See, for example, the published set
1391 at: <http://www.incommon.org/federation/attributesummary.html> That example provides detailed
1392 definitions and usage notes for the attributes most commonly shared within that community, and a
1393 more formal definition model at:

1394 [https://www.internet2.edu/media/medialibrary/2013/09/04/internet2-mace-dir-eduperson-
1395 201203.html](https://www.internet2.edu/media/medialibrary/2013/09/04/internet2-mace-dir-eduperson-201203.html).

1396

1397 APPLIES TO ACTIVITIES

1398 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1399

1400 KEYWORDS

1401 ASSERTION, ATTRIBUTE, INTEROPERABILITY, OPEN-STANDARDS

1402



1402 **INTEROP-BP-D. RECOMMENDED PROCESS MODELS**

1403 Entities SHOULD employ stable, published common formal models and business processes for digital
1404 identity management functions, and SHOULD use public open STANDARDS for those models and
1405 processes where such STANDARDS have been established and are appropriate for those functions.

1406

1407 SUPPLEMENTAL GUIDANCE

1408 This best practice recommends the adoption of standardized, modeled processes for digital identity
1409 management functions, so that participants in an identity ecosystem (including USERS, IDENTITY-
1410 PROVIDERS, AND RELYING-PARTIES) can have reasonable and common understanding of identity
1411 exchanges being conducted among communities of interest and identity federations. This best practice
1412 and potential future requirement anticipates the standardization of these functions and processes,
1413 eventually through standard development organizations and adoption by the IDESG.

1414 Please note, this recommendation INTEROP-BP-D seeks adoption of formal models and formally
1415 defined business processes, in contrast to the use of on-the-wire data exchange standards
1416 recommended in INTEROP-BP-B. For more on the distinctions among business process layers, data
1417 structure layers (in the "business operational view") and data exchange methods and formats (in the
1418 "functional service view"), see ISO/IEC 14661 (2010).

1419

1420 APPLIES TO ACTIVITIES

1421 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1422

1423 KEYWORDS

1424 ARCHITECTURE, INTEROPERABILITY, OPEN-STANDARDS, PROCESS, TRANSACTION



1425 ***INTEROP-BP-E. RECOMMENDED MODULARITY***

1426 Entities SHOULD implement modular identity components in their digital identity management
1427 functions.

1428

1429 SUPPLEMENTAL GUIDANCE

1430 This best practice is for IDENTITY-PROVIDERS to offer modular identity solutions for the services
1431 and functions they perform relating to digital identity management. "Modular identity solutions" are
1432 services that can be used by USERS, RELYING-PARTIES and other participants either individually, or in
1433 combination with other modular services from the same or different providers, in order to provide
1434 choices and efficiencies in meeting their needs. Often such services are designed and offered around
1435 single function, and with STANDARDS-based interfaces that allow them to be composed with other
1436 purchased services or the purchaser's own systems.

1437 On the concept of service modularity and composition generally, see: A Practical Guide to Federal
1438 Service Oriented Architecture (Federal CIO Council, 2008), at page 16: [https://cio.gov/wp-](https://cio.gov/wp-content/uploads/downloads/2013/03/PGFSOA_v1-1.pdf)
1439 [content/uploads/downloads/2013/03/PGFSOA_v1-1.pdf](https://cio.gov/wp-content/uploads/downloads/2013/03/PGFSOA_v1-1.pdf), and OASIS SOA Reference Model (2006):
1440 <http://docs.oasis-open.org/soa-rm/v1.0/soa-rm.html>

1441

1442 APPLIES TO ACTIVITIES

1443 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1444

1445 KEYWORDS

1446 ARCHITECTURE, DESIGN, INTEROPERABILITY, OPEN-STANDARDS

1447



1447 **INTEROP-BP-F. RECOMMENDED FEDERATION COMPLIANCE**

1448 When conducting digital identity management functions within an identity FEDERATION, entities
1449 SHOULD comply in all substantial respects with the published policies and system rules that explicitly
1450 required by that FEDERATION, according to the minimum criteria set by that FEDERATION.

1451

1452 **SUPPLEMENTAL GUIDANCE**

1453 This best practice applies to entities that participate in a structured identity federation with
1454 published policies and system rules that apply to all participants in the federation. Entities are
1455 responsible for assessing and monitoring their own compliance with federation or system rules, except
1456 in cases where those rules provide for additional measures. This best practice only recommends that
1457 an entity confirm that they are in substantial compliance in all respects with the rules of the
1458 federation when operating within that federation.

1459 Regarding "digital identity management functions", see Appendix A.

1460

1461 **REFERENCES**

1462 References for Federation policies and rules: InCommon Bronze/Silver Identity Assurance profile,
1463 <https://www.incommon.org/docs/assurance/IAP.pdf>; Kantara Identity Assurance Framework,
1464 [https://kantarainitiative.org/confluence/display/certification/Identity+Assurance+Accreditation+and+](https://kantarainitiative.org/confluence/display/certification/Identity+Assurance+Accreditation+and+Approval+Program)
1465 [Approval+Program](https://kantarainitiative.org/confluence/display/certification/Identity+Assurance+Accreditation+and+Approval+Program); FICAM Trust Framework Provider Adoption Process,
1466 [http://www.idmanagement.gov/documents/trust-framework-provider-adoption-process-tfpap-all-](http://www.idmanagement.gov/documents/trust-framework-provider-adoption-process-tfpap-all-levels-assurance)
1467 [levels-assurance](http://www.idmanagement.gov/documents/trust-framework-provider-adoption-process-tfpap-all-levels-assurance)

1468

1469 **APPLIES TO ACTIVITIES**

1470 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1471

1472 **KEYWORDS**

1473 COMPLIANCE, FEDERATION, INTEROPERABILITY, POLICIES

1474



1474 **INTEROP-BP-G. RECOMMENDED LEGAL COMPLIANCE**

1475 **When conducting digital identity management functions, entities SHOULD comply in all substantial**
1476 **respects with all laws and regulations applicable to those relevant functions.**

1477
1478 **SUPPLEMENTAL GUIDANCE**

1479 This best practice applies to digital identity management functions for entities that operate in a
1480 regulated industry or perform online transactions subject to specific statutory/regulatory
1481 requirements such as HIPAA and COPPA. Such regulated entities are responsible for determining
1482 themselves the laws and regulations that apply to their activities, but this best practice applies only to
1483 those laws and regulations that address identity management functions. This best practice only
1484 recommends that entities have assessed and confirm that they have made that determination, and
1485 are in compliance. Entities who conduct identity transactions with them simply ought to be able to
1486 rely on the assumption that their counterparty is operating in accordance with applicable laws.
1487 Absence of findings from examiners or other reviewers are an indication of compliance.

1488
1489 **REFERENCES**

1490 Some entities, and different classes of digital identity management transactions, may be subject to
1491 specialized or additional obligations by operation of law or regulation. Reference examples include:
1492 Know Your Customer Requirements, USA Patriot Act sec. 326; Health Insurance Portability and
1493 Accountability Act (HIPAA) regulations for certain healthcare personal and payment information; and
1494 Children's Online Privacy Protection Act (COPPA) for entities whose transactions are governed by its
1495 requirements.

1496
1497 **APPLIES TO ACTIVITIES**

1498 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1499
1500 **KEYWORDS**

1501 COMPLIANCE, INTEROPERABILITY, REGULATION



1502 **PRIVACY-BP-A. RECOMMENDED QUALITY CONTROLS**

1503 Entities SHOULD determine the necessary quality of personal information used in their digital identity
1504 management functions based on the risk of those functions and the information, including risk to the
1505 USERS involved.

1506
1507 SUPPLEMENTAL GUIDANCE

1508 Entities obtaining personal information about a USER may have multiple ways to obtain the
1509 necessary data, or to assure its quality (generally, its accuracy, detail, timeliness or authoritative
1510 source). Some of those choices may be less invasive, or create less risk of USER privacy loss, than
1511 others. Additionally, some may result in higher- or lower-quality accuracy of the data. Entities SHOULD
1512 consider the effects of these choices on the USER whose personal information is being collected and
1513 used.

1514 In the absence of formal data quality standards, entities SHOULD consider the timeliness,
1515 completeness, accuracy, and sources of data when evaluating the quality of personal information.
1516 These goals may be most easily implemented in system design, when identity management systems
1517 are being designed or renovated.

1518 Regarding "personal information," see Appendix A and PRIVACY-1 (DATA MINIMIZATION).

1519
1520 APPLIES TO ACTIVITIES

1521 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1522
1523 KEYWORDS

1524 ARCHITECTURE, DATA-INTEGRITY, LIMITATION, RISK



1525 **PRIVACY-BP-B. RECOMMENDED TECHNOLOGY ENFORCEMENT**

1526 Wherever feasible, privacy requirements and policies SHOULD be implemented through technical
1527 mechanisms. Those technical privacy controls SHOULD be situated as low in the technology stack as
1528 possible.

1529

1530 SUPPLEMENTAL GUIDANCE

1531 Privacy controls are mechanisms that mitigate privacy risk. These may overlap with security
1532 controls.

1533

1534 APPLIES TO ACTIVITIES

1535 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION, INTERMEDIATION

1536

1537 KEYWORDS

1538 ARCHITECTURE, POLICIES, PROCESS



1539 ***PRIVACY-BP-C. RECOMMENDED CONSEQUENCES OF DECLINING***

1540 Entities SHOULD provide short, clear notice to USERS of the consequences of declining to provide
1541 mandatory and optional personal information.

1542

1543 SUPPLEMENTAL GUIDANCE

1544 This recommendation builds on and improves the mandate in Requirement PRIVACY-11 (OPTIONAL
1545 INFORMATION).

1546 Regarding "personal information," see Appendix A and PRIVACY-1 (DATA MINIMIZATION). See also
1547 the IDESG Usability Requirements (USABLE-1 through USABLE-7) regarding the clarity of notices given
1548 to USERS and others.

1549 If personal information is requested from USERS during registration that is optional, that
1550 designation should include a short and clear description justifying the request of that data.

1551 If information collection or attribute value release is designated as mandatory, that designation
1552 should include a short and clear description of the consequences of declining to provide that
1553 information or allowing that release.

1554 If an entity requests to release attributes values during a transaction that are the beyond the
1555 minimum necessary to complete that transaction, that release should be clearly presented as
1556 optional/a choice. That optional designation should include a short and clear description justifying the
1557 release of that data.

1558

1559 APPLIES TO ACTIVITIES

1560 REGISTRATION, AUTHORIZATION

1561

1562 KEYWORDS

1563 CHOICE, LIMITATION, NOTICE, USABILITY



1564 **USABLE-BP-A. RECOMMENDED ATTRIBUTE REQUIREMENTS QUERY**

1565 Entities conducting digital identity management functions SHOULD offer persistent opportunities for
1566 USERS to document and communicate their unique requirements about their attributes and how they
1567 are used. Entities SHOULD provide good-faith responses to those communications about
1568 requirements, before the USER is asked to agree to share their attributes.

1569
1570 SUPPLEMENTAL GUIDANCE

1571 As a general principle, consent choices or other similar must-see-this-first information should be
1572 exchanged in a first encounter, and then honored in and presented in a consistent manner thereafter.

1573 Suggested ways for User Experience mitigation include pop-up boxes or email responses to
1574 requests. Links to information for additional use and adequate time to read should be included in the
1575 process for ~~end~~ users.

1576 Entities should state clearly in an easy to find manner to users whether identity information is being
1577 used.

1578 Special attention should be paid to the unique dynamics and vulnerabilities for users around
1579 attribute exchanges, particularly toward transparency of communications.

1580 See the related user-requirements-gathering processes described in USABLE-7 (USER
1581 REQUIREMENTS).

1582
1583 APPLIES TO ACTIVITIES

1584 REGISTRATION, CREDENTIALING, AUTHENTICATION, AUTHORIZATION,

1585

1586 KEYWORDS

1587 ACCOMMODATION, ATTRIBUTE, CHOICE, CONSENT, MINIMIZATION, USABILITY



1588 **APPENDIX A: Defined Terms**

1589

1590 The material below is a partial set of defined terms, a work-in-progress gathered from the IDESG
1591 Glossary, the User Experience Committee's "UXC Dictionary wiki", and the Requirements descriptions
1592 developed by various IDESG committees.

1593 These definitions will be harmonized as a single normative glossary in a future edition of the
1594 Requirements. In this document, they are informative but not normative, and may be considered part
1595 of the Supplemental Guidance to this Requirements set. Some meanings may vary from Requirement
1596 to Requirement based on context.

1597

1598 * * *

1599

1600 ANONYMOUS: An interaction designed such that the data collected is not sufficient to infer the
1601 identity of the USER involved nor is such data sufficient to permit an entity to associate multiple
1602 interactions with a USER or to determine patterns of behavior with a USER.

1603

1604 DIGITAL IDENTITY MANAGEMENT FUNCTIONS: includes each of the functions described in the IDESG
1605 Functional Model (registration, credentialing, authentication, authorization, and intermediation),
1606 which also encompass enrollment, identity proofing, identity vetting, access control, attribute
1607 management, transaction processing, and identity data maintenance.

1608

1609 ENTITY / ENTITIES: Any organization providing identity services.

1610

1611 IDENTIFIERS: numbers or other non-attribute designations designed to specify individuals or sets of
1612 individuals in a system.

1613

1614 NONPROPRIETARY PUBLISHED FORMAT/SPECIFICATION: a known and consistent format that is
1615 published and transparent to all RELYING-PARTIES and IDENTITY-PROVIDERS in the relevant network,
1616 and is not controlled by a commercial interest.

1617

1618 PERSONAL INFORMATION: broadly means any information about or linked to a USER that is collected,
1619 used, transmitted, or stored in or by digital identity management functions. <

1620

1621 PSEUDONYMOUS: An interaction designed such that the data collected is not sufficient to allow the
1622 entity to infer the USER involved but which does permit an entity to associate multiple interactions
1623 with the USER's claimed identity.

1624

1625 REDRESS: When (a) an entity offers an opportunity for a party who is transacting with it to complain
1626 or ask for adjustment, if the transaction is unsatisfactory to that other party; and (b) the entity
1627 responds clearly to each request of that kind; and (c) if the request relates to the entity's failure to



1628 comply with the IDESG Baseline Requirements, the entity cures the failure to comply, or provides a
1629 remedy for the failure.

1630
1631 USER: In USABILITY statements, refers to an individual human being. This does not include machines,
1632 algorithms, or other non-human agents or actors. Equivalents and related terms may include: user,
1633 user centric, user centered, human centered, end user, individual user, user-friendly.

1634 In SECURITY statements, may refer either to an individual natural person, or to an entity such as a
1635 company or agency: Various security requirements may confer opportunities, rights or remedies on a
1636 party or account which is served by a cybersecurity function, whether that account relates to a single
1637 human or to an organization.

1638 For definitions of user, user-centric and others, see the NSTIC Strategy (page 8 and throughout) :
1639 https://www.whitehouse.gov/sites/default/files/rss_viewer/NSTICstrategy_041511.pdf

1640
1641 USER-CENTRIC: Systems, design and/or program processes that put the individual human being at
1642 the center of the activity. Equivalents and related terms may include: user centric, user centered,
1643 human centered, end user, individual user, user-friendly. For definitions of user, user-centric and
1644 others, see the NSTIC Strategy (at pages 8, 12, 15, 19, 21, 35 and 36):
1645 https://www.whitehouse.gov/sites/default/files/rss_viewer/NSTICstrategy_041511.pdf



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